

Message Text

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E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: WORKING PAPER ON SURVIVABILITY OF NATO HEADQUARTERS

REF: A. USNATO 5899 DTG 291915Z OCT 75

B. STATE 046084 DTG 282310Z FEB 75 NOTAL

C. USNATO 2878 DTG 221744Z M6 75 NOTAL

D. USNATO 4340 DTG 141120Z AUG 75

SUMMARY: AS PROMISED REF A, WE PROVIDE COMMENTS ON WORKING PAPER ON SURVIVABILITY OF NATO HEADQUARTERS (AC/292-WP(75)1) DATED OCTOBER 24, 1975. THE WORKING PAPER OUTLINES A BROAD FRAMEWORK FOR DISCUSSING THE CHIEF CHARACTERISTICS TO BE CONSIDERED IN A COST-EFFECTIVENESS STUDY OF TWO OPTIONS FOR THE CONTINUITY OF KEY FUNCTIONS AT NATO HQ DURING TENSION AND WAR. WE BELIEVE THAT A DISCUSSION OF THESE OPTIONS MAY IMPRESS ALLIES WITH THE IMPRACTICABILITY OF CONSTRUCTING A HARDENED SITE AT EVERE AND MAY PROVIDE THE BASIS FOR ALLIES TO SUPPORT A RELOCATION OPTION. ACTION REQUESTED: WASHINGTON GUIDANCE BY NOVEMBER 20. END SUMMARY.

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1. BY AC/292-WP(75)1 THE INTERNATIONAL STAFF OUTLINED THE CHIEF CHARACTERISTICS TO BE CONSIDERED IN A COST-EFFECTIVENESS STUDY WHICH WOULD EXAMINE TWO OPTIONS FOR MAINTAINING CONTINUITY OF KEY FUNCTIONS OF NATO HQ (REF A) IN CASE OF WAR.

THE US HAS CONSISTENTLY OPPOSED THE FIRST OPTION, CONSTRUCTION OF A HARDENED SITE AT EVERE, AND HAS STRESSED THE ADVANTAGES OF THE SECOND OPTION, TO RELOCATE NATO HQ AT ANOTHER SITE. ALL OTHER ALLIES HAVE FAVORED, AND CONTINUE TO FAVOR, AT LEAST A FEASIBILITY STUDY ON HARDENING, AND WILL AGREE TO CONSIDER RELOCATION ONLY IF IT IS STUDIED IN CONJUNCTION WITH HARDENING. THE US AGREED (REF B) THAT AFTER CIVIL/MILITARY BUDGET COMMITTEES WORK OUT PROCEDURAL QUESTIONS SUCH AS COST OF A STUDY AND PROPORTION OF FUNDING BETWEEN CIVIL AND MILITARY BUDGETS, THE US WOULD REASSESS AVAILABILITY OF FUNDS FOR A COST-EFFECTIVENESS STUDY TO EXAMINE BOTH HARDENING AND RELOCATION OPTIONS.

2. ON APRIL 15 AND 28, 1975 THE CIVIL BUDGET COMMITTEE AND THE MILITARY BUDGET COMMITTEE MET IN JOINT SESSION TO CONSIDER THE QUESTION OF FINANCING A COST EFFECTIVENESS STUDY. WE AGREED THAT THIS STUDY WOULD BE ELIGIBLE, IN PRINCIPLE, FOR FUNDING BY THE CIVIL BUDGET COMMITTEE, BUT WE MADE CLEAR THAT SUCH AGREEMENT IN NO WAY IMPLIED APPROVAL FOR SUCH FUNDING (REF C).

3. CONCERNING THE FIRST OPTION, WE NOTE THAT THE IS HAS OUTLINED THE BROAD REQUIREMENTS FOR A HARDENED SITE AT EVERE. WE RECOMMEND THAT US AGREE WITH RECOMMENDATIONS CONTAINED IN THE WORKING PAPER WITH THE FOLLOWING COMMENTS ON HARDENING PLAN WHICH WE PROPOSE TO MAKE AT AD HOC COMMITTEE MEETING: (A) IF NATO ACCEPTS RECOMMENDATION FOR TRANSFER OF SITUATION CENTER FACILITIES, IT SHOULD PROVIDE FOR INSTALLATION OF THE NATO INTEGRATED COMMUNICATIONS SYSTEM (NICS), INCLUDING THE NICS TARE. A SECOND CONSIDERATION IS WHETHER TO PROVIDE PROTECTION AGAINST ELECTROMAGNETIC PULSE (EMP). WE BELIEVE THE EXTRA COST (5 TO 20 PER CENT OF THE TOTAL PROJECT COSTS) NECESSARY TO PROVIDE THIS PROTECTION IS JUSTIFIED. AS A THIRD CONSIDERATION, THE IS WORKING PAPER INVITES NATIONS TO IDENTIFY NATIONAL COMMUNICATIONS REQUIREMENTS. FOR INITIAL PLANNING PURPOSES, WE BELIEVE
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THAT THE US COMMUNICATION REQUIREMENTS FOR A HARDENED SITE WOULD BE ESSENTIALLY THOSE NOW AVAILABLE AT USNATO. HOWEVER, WE QUESTION (1) WHETHER THIS WOULD INVOLVE A REDUNDANT FACILITY OR RELOCATION OF THE PRESENT FACILITY AND (2) WHETHER THIS WORK WOULD BE A NATIONAL FUNDING RESPONSIBILITY. IN ANY CASE, WE BELIEVE THAT DECISION ON WHETHER FEASIBILITY STUDY IS NECESSARY REQUIRES EXTENSIVE EXAMINATION OF COMMUNICATIONS NEEDS. FURTHER, COMMUNICATIONS ACCESSES TO THE HARDENED SITE MUST THEMSELVES BE HARDENED.

(B) CONCERNING SECOND OPTION OF RELOCATION ELSEWHERE IN EUROPE, WE PROPOSE TO SAY THAT PROVISION FOR A RELOCATED HEAD-QUARTERS SHOULD INCLUDE ONLY THE BARE ESSENTIAL FACILITIES NECESSARY TO CARRY OUT KEY FUNCTIONS. ALTHOUGH A RELOCATED

SITE SHOULD NOT REQUIRE ADP CAPABILITY, ANY STUDY SHOULD EXAMINE THIS REQUIREMENT ALONG WITH MOBILE COMMUNICATIONS REQUIREMENTS.

4. MISSION COMMENT: WE BELIEVE THAT AN EXAMINATION OF THESE OPTIONS MAY IMPRESS ALLIES WITH THE IMPRACTICABILITY OF CONSTRUCTING A HARDENED SITE AT EVERE AND MAY, THEREFORE, PROVIDE THE BASIS FOR THEIR SUPPORT OF A RELOCATION OPTION. END COMMENT. ACTION REQUESTED: WASHINGTON GUIDANCE BY NOV 20. STREATOR

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